# Report of the Third Meeting of the

### Scientific Committee of the

## Southern Indian Ocean Fisheries Agreement

# (SIOFA)

## La Réunion

20 - 24 March 2018

### SIOFA Standard protocol for future protected areas designation

#### PROCESS FOR PROPOSAL AND REVIEW

As described in the terms of reference for the Protected Areas and Ecosystems working group (PAEWG, SC3 Report Annex I)

#### CRITERIA FOR EVALUATING PROTECTED AREA PROPOSALS

1. The objective/s for the protected area is clearly stated and the proposal clearly demonstrates which of the criteria are met.

The proposal should then state which of the following criteria meet the objectives with "the list below having no particular ranking of importance".

- 2. VMEs are known to occur and/or triggering of VME indicator thresholds reported for the area proposed
  - a. Closure may be warranted if there are known or consistent triggering of VME indicator thresholds of CPs, indicating potential VME.
- 3. Bioregional representation
  - a. Area is known to contain unique, rare or distinct, habitats or ecosystems that fishing operations will disturb.
  - b. Area with a comparatively higher degree of naturalness due to zero or a low level of human-induced disturbance or degradation from, for example, historical fishing activity.
- 4. Geographic and/or geomorphological representation
  - a. The area provides for important or desirable geographic representation within the SIOFA area
  - b. The area proposed is known to contain unique or unusual geomorphological features that fishing operations may damage.
- 5. Biodiversity representation
  - a. The area is known to contain unique or rare (occurring in only a few locations) species, populations or communities.
  - b. The area is known to contain a high diversity of ecosystems, habitats, communities, or species, or has higher genetic diversity.
  - c. The area is known to contain a relatively high proportion of sensitive habitats, biotopes or species that are functionally fragile (highly susceptible to degradation or depletion by human activity or by natural events) or with slow recovery.
- 6. Scientific interest
  - a. The area has scientific research interest associated with understanding ecosystem, biological, geological and biodiversity processes in the SIOFA region.
- 7. Areas of special significance for threatened or important species or ecosystem properties
  - a. There is evidence that the area is of special importance for life history stages of species and/or threatened species.

b. There is evidence that the area contains habitat for the survival and recovery of endangered, threatened, declining species or is an area with significant assemblages of such species.

#### Other principles to be considered in formulating recommendations for protected areas

- 8. Best available information should be used to support protected area proposals and designation. This information should be sufficiently substantiated and/or verified (and preferably provided), for example through the referencing of available literature/research. Mechanisms such as statements and observation made by skippers and crew could be used as supporting information to scientific validated data. In the absence of information, a precautionary approach should be applied.
  - a. Recommendations must be informed by the available information. Best available information should include ecological, environmental, social, cultural and economic aspects of the marine environment that is available without unreasonable cost, effort or loss of timeliness.
  - b. Recommendations to implement spatial management measures should not be postponed because of a lack of full scientific certainty, especially where significant or irreversible damage to ecosystems could occur or indigenous species are at risk of extinction.
- 9. Adverse impacts on existing users should be evaluated.
  - a. Where there is a choice of several sites, which if protected would add a similar ecosystem or habitat to the closure network, and only one, or some of the sites are to be closed, the site(s) recommended should minimise adverse impacts on existing users. Where there is a choice to be made among minimum impact sites, selection may also be guided by:
    - i. ease of management and enforcement; and
    - ii. if there are other benefits such as education or eco-tourism.
- 10. The rationale used to recommend spatial management measures should be consistent and transparent.
- 11. There should be an evaluation of existing closures when making recommendations and explanation as to how a new management measure will assist in achieving MoP objectives.
  - a. An enumeration of spatial management measures should be prepared to assess progress towards achieving the policies.

#### Considerations for determining boundaries of protected areas

- 12. Dimensions of the area
  - a. The recommended area should, as far as practicable, include continuous and contiguous depth.
  - b. Area designation should be based on seafloor features such as geomorphic features
  - c. Size and shape should be orientated to account for inclusion of connectivity corridors and biological dispersal patterns within and across closures.

- i. Where this is unavailable, protected area proposal and designation may consider linkages with adjacent protected areas, or research from other oceans to inform inferences on biological dispersal patterns.
- d. Boundary lines should be simple, as much as possible following straight latitudinal/longitudinal lines and, where possible, coinciding with existing regulatory boundaries.
- e. The size and shape of each area should be set to minimise socio-economic costs.

#### **GUIDANCE FOR SC RECOMMENDATIONS TO THE MEETING OF THE PARTIES**

The SC should make a recommendation to the MoP based on how the proposal satisfies one or more of the criteria of the protocol.

If the scientific evidence to support protecting area using the protocol is uncertain or insufficient, more data may be required.

If the proposal documents the necessary data and scientific information to support a protected area using protocol, different measures could be applied, such as management measures, technical measures, closures.

In case of an area becoming protected, a management and research plan shall be associated to it on the year to come. It will include:

- The measures in place in the protected area;
- The time of review of the protected area;
- If needed, the research that should be undertaken in the area. To this end, the parties should consider to ask for international funds.

### SIOFA PROTECTED AREAS PROPOSALS AND DESIGNATION TEMPLATE

Name	This field will contain the name of the proposed protected area
Details of the	This field should contain details of the proponent/s
proponent/s	
Geographic	This field should contain the coordinates of the proposed area's
description	spatial boundaries. It may also contain maps showing the spatial
	area and/or bathymetry, or other spatial information of relevance
	to the proposal
Objectives	This field will explicitly detail the objective/s that designation of the
	proposed protected area would address (i.e., the primary reason/s
	for protection)
Criteria that the	This field would contain the specific criteria that the protected area
protected area	meets, structured against the SIOFA Standard protocol for
meets	protected areas designation. This field will also contain evidence in
	support of each criteria that the area meets. This evidence may
	include, but is not limited to:
	- Information from scientific or other surveys
	- References to peer-reviewed literature
	<ul> <li>Photographs, graphs and figures supporting the proposal</li> </ul>
	<ul> <li>Fishing data analysis to support the proposal</li> </ul>
	- Appropriately substantiated reports and/or statements from
	skippers or observers to justify the proposal.
Social, cultural and	This section would consider existing fisheries interests and possible
economic interests	adverse impacts of Protected Area designation on those interests.
	This section may also consider potential future interests. Any social
	or cultural interests or values should also be included. This section
	should be backed up by data, formal statements and references in
	the literature.
Risks to the	This section should contain detailed information on the scope of the
proposed area	Protected Area designation in terms of what activities would be
	restricted or prohibited. If the proposal is that some activities are
	restricted, this section should contain information on how these
	activities will be monitored.
Review periods	This section should contain an anticipated review period to review
neview periods	whether the Protected Area is achieving its objectives, including
	consideration of whether any new information has become
	available that may enhance or degrade the justification for
	protection.
Outline of	This section will contain an outline of monitoring and/or research
monitoring and/or	needed to maintain, update or review the Protected Area.
research needed	